

UNITED STATES OF AMERICA  
UNITED STATES DISTRICT COURT  
FOR THE WESTERN DISTRICT OF MICHIGAN  
SOUTHERN DIVISION

ANGELA ROSE BURTON,	)	
	)	
Plaintiff,	)	Case No. 1:12-cv-669
	)	
v.	)	Honorable Gordon J. Quist
	)	
COMMISSIONER OF	)	
SOCIAL SECURITY,	)	
	)	<b><u>REPORT AND RECOMMENDATION</u></b>
Defendant.	)	
	)	

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This was a social security action brought under 42 U.S.C. § 405(g) seeking review of a final decision of the Commissioner of Social Security denying plaintiff's claim for disability insurance benefits (DIB). On January 9, 2013, this court entered a judgment vacating the Commissioner's decision and remanding this matter to the Commissioner under sentence four of 42 U.S.C. § 405(g) for further administrative proceedings. The matter is now before the court on plaintiff's application for attorney's fees under the Equal Access to Justice Act (EAJA), 28 U.S.C. § 2412. (docket # 23). Defendant does not oppose the motion. (*Id.*). For the reasons set forth herein, I recommend that plaintiff's motion be granted in part and denied in part, and that a judgment be entered in plaintiff's favor in the amount of \$4,532.50.

**Discussion**

The EAJA provides in relevant part:

Except as otherwise specifically provided by statute, a court shall award to a prevailing party other than the United States fees and other expenses . . . incurred by that party in any civil action . . . , including proceedings for judicial review of agency

action, brought by or against the United States . . . , unless the court finds that the position of the United States was substantially justified or that special circumstances make an award unjust.

28 U.S.C. § 2412(d)(1)(A); *see Astrue v. Ratliff*, 130 S. Ct. 2521, 2525 (2010). The Sixth Circuit has identified three conditions which must be met to recover attorney's fees under the EAJA: (1) the claimant must be a prevailing party; (2) the government's position must be without substantial justification; and (3) there are no special circumstances which would warrant a denial of fees. *See Marshall v. Commissioner*, 444 F.3d 837, 840 (6th Cir. 2006). Plaintiff is a prevailing party under this court's judgment remanding this matter to the Commissioner. *See Shalala v. Schaefer*, 509 U.S. 292, 298 (1993). Plaintiff is a financially eligible person under the EAJA. Defendant offers no special circumstances which might warrant denial of fees and has made no attempt to satisfy the burden of demonstrating that the government's position was substantially justified. *See Scarborough v. Principi*, 541 U.S. 401, 414 (2004); *Peck v. Commissioner*, 165 F. App'x 443, 446 (6th Cir. 2006). Plaintiff is entitled to an award of attorney's fees under the EAJA.

### **1. Hours Claimed**

The United States Court of Appeals for the Sixth Circuit has cautioned lower courts against "rubber stamping" EAJA fee applications. *See Begley v. Secretary of Health & Human Servs.*, 966 F.2d 196, 200 (6th Cir. 1992). The EAJA requires "an itemized statement from [the] attorney . . . representing or appearing in behalf of the party stating the actual time expended and the rate at which fees and other expenses were computed." 28 U.S.C. § 2412(d)(1)(B). Plaintiff seeks compensation for 23.90 hours in attorney time. (docket # 23-2, ID# 828). This is reasonable for the work performed.

## **2. Hourly Rate**

The EAJA generally caps the hourly rate for attorney's fees at \$125 per hour. 28 U.S.C. § 2412(d)(2)(A). "[T]he statutory rate is a ceiling and not a floor." *Chipman v. Secretary of Health & Human Servs.*, 781 F.2d 545, 547 (6th Cir. 1986). Plaintiff seeks to recover at an hourly rate of \$181.59. (docket # 24, ID# 834). The requested rate is well above the statutory cap. The EAJA specifies that "attorney's fees shall not be awarded in excess of \$125 per hour unless the court determines that an increase in the cost of living or a special factor, such as the limited availability of qualified attorneys for the proceedings involved, justifies a higher fee." 28 U.S.C. § 2412(d)(2)(A). The Supreme Court has determined that the statutory \$125 per hour cap applies "in the mine run of cases." *Gisbrecht v. Barnhart*, 535 U.S. 789, 796 (2002). Judge Quist has endorsed a rate of up to \$175.00 per hour as a reasonable rate based on the State Bar's Economics of Law Practice in Michigan survey. *See Nichols v. Commissioner*, 1:09-cv-1091, 2012 WL 1190175 (W.D. Mich. Apr. 9, 2012); *Mueller v. Commissioner*, No. 1:09-cv-695, 2011 WL 2648703, at \* 2 (W.D. Mich. July 6, 2011). Accordingly, the higher rate of \$175.00 is used herein. Multiplying the 23.90 hours expended by counsel and the \$175.00 per hour rate results in a total of \$4,182.50 for attorney's fees.

## **3. District Court Filing Fee**

Plaintiff paid the \$350 filing fee. (docket # 1). She asks for "reimbursement of the District Court filing fee of \$350.00, payable from the Judgment Fund." (docket # 23-1, ID# 827). Although plaintiff's brief contains no discussion of the filing fee, the parties do not dispute that plaintiff can recover her district court filing fee under the EAJA. It appears that the filing fee is

generally considered a “cost” under 28 U.S.C. § 2412(a)(1), rather than as an “expense” under 28 U.S.C. § 2412(d)(1)(A). *See e.g., Miller v. Commissioner*, No. 5:11-cv-134, 2012 WL 5382115, at \* 4 (M.D. Fla. Nov. 1, 2012); *Allensworth v. Commissioner*, No. 3:06-cv-36, 2010 WL 558153, at \* 3 (E.D. Ark. Feb 12, 2010). This distinction is largely a matter of internal government accounting because costs and expenses under the EAJA are paid out of separate funds. “Costs are paid by the Secretary of Treasury after certification by the Attorney General. Expenses are paid from agency funds.” *Miller v. Commissioner*, 2012 WL 5382115, at \* 4. The court should decline to issue any direction regarding the “fund” from which the defendant must satisfy this, or any other portion, of the judgment. It is appropriate to note that the Secretary of Treasury was never a party to this lawsuit, and no foundation has been established to order the Secretary to do anything with the funds under his control. The Commissioner was the defendant, but the manner in which she<sup>1</sup> elects to satisfy the court’s judgment is up to her.

Plaintiff asks that the EAJA award be made payable to plaintiff’s attorneys. The EAJA provides in pertinent part that the court shall award fees “to a prevailing party.” 28 U.S.C. § 2412(d)(1)(A). Thus, any judgment entered for EAJA attorney’s fees must be entered in plaintiff’s favor. *See Astrue v. Ratliff*, 130 S. Ct. at 2525.

Any agreements entered into between plaintiff and counsel are not part of this closed case and cannot be injected into it at this juncture. There is a significant potential for conflict among plaintiff, her creditors, and her attorneys with regard to the EAJA fees. “The EAJA does not legally obligate the Government to pay a prevailing litigant’s attorney, and the litigant’s obligation to pay

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<sup>1</sup>Effective February 14, 2013, Carolyn W. Colvin became the Acting Commissioner of Social Security.

her attorney is controlled not by the EAJA but by contract and the law governing that contract.” *Astrue v. Ratliff*, 130 S. Ct. at 2530 (Sotomayor, J. concurring). Plaintiff’s contractual obligations to her attorneys are not part of this case.

### **Recommended Disposition**

For the reasons set forth herein, I recommend that the court enter an order granting plaintiff’s motion in part and denying it in part, and that the court enter a judgment in plaintiff’s favor against defendant in the amount of \$4,532.50.

Dated: May 28, 2013

/s/ Joseph G. Scoville  
\_\_\_\_\_  
United States Magistrate Judge

### **NOTICE TO PARTIES**

Any objections to this Report and Recommendation must be filed and served within fourteen days of service of this notice on you. 28 U.S.C. § 636(b)(1)(C); FED. R. CIV. P. 72(b). All objections and responses to objections are governed by W.D. MICH. LCIVR 72.3(b). Failure to file timely and specific objections may constitute a waiver of any further right of appeal. *See Thomas v. Arn*, 474 U.S. 140 (1985); *United States v. Branch*, 537 F.3d 582, 587 (6th Cir.), *cert. denied*, 129 S. Ct. 752 (2008); *Frontier Ins. Co. v. Blaty*, 454 F.3d 590, 596-97 (6th Cir. 2006). General objections do not suffice. *Spencer v. Bouchard*, 449 F.3d 721, 724-25 (6th Cir. 2006); *see Frontier*, 454 F.3d at 596-97; *McClanahan v. Comm’r of Social Security*, 474 F.3d 830, 837 (6th Cir. 2006).